

Message Text

SECRET

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ORIGIN NEA-05

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R 212208Z JAN 74

FM SECSTATE WASHDC

TO AMEMBASSY TEL AVIV

S E C R E T STATE 002896

FOLLOWING REPEAT STATE 02896 ACTION BONN, LONDON,
INFO BERLIN, MOSCOW, JAN 7,

QUOTE

S E C R E T STATE 002896

E.O. 11652: ADS, DECLAS 1/7/81

TAGS: PINS

SUBJECT: TERRORIST POSSESSION OF SA-7 MISSILES: REPRE-
SENTATIONS TO THE SOVIETS

1. USG HAS MADE THREE DEMARCHES TO SOVIETS REGARDING SA-7
MISSILES IN THE HANDS OF TERRORISTS WITHOUT RECEIVING
SATISFACTORY ASSURANCES SOVIETS INTEND TAKE MEANINGFUL
STEPS RECALL SUCH WEAPONS OR EXERCISE CONTROL ON THEIR
PROLIFERATION IN FUTURE. DURING SECRETARY'S RECENT TALKS
WITH GROMYKO, LATTER EXPRESSED INTEREST IN EXPLORING
WHAT SOVS AND US COULD DO JOINTLY TO COUNTER TERRORISM.
SECRETARY AGREED TO PURSUE MATTER WITH DOBRYNIN AND MEET-
ING FOR THIS PURPOSE WILL BE HELD SHORTLY. DURING THESE
DISCUSSIONS SECRETARY IS EXPECTED ONCE AGAIN TO RAISE SA-7
MATTER IN VIEW PREVIOUS UNSATISFACTORY SOVIET RESPONSE.

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2. POSSIBILITY OF HOSTILE ACTION INVOLVING SA-7 MISSILES

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BY ARAB OR OTHER TERRORIST GROUPS IN OUR VIEW CONTINUES

TO BE VERY REAL. POTENTIAL MAGNITUDE OF ENSUING TRAGEDY
WOULD OVERSHADOW ANYTHING WE HAVE EXPERIENCED THUS FAR.
IN LIGHT EMERGENCY EXERCISE AT HEATHROW OVER PAST WEEKEND,
BRITISH CLEARLY AWARE THREAT SA-7 POSES TO PEACEFUL AIR
TRAVEL. REUTER DECEMBER 28 REPORT REGARDING SMUGGLING OF
SA-7 MISSILES INTO WEST GERMANY BY PALESTINIANS, PLUS OTHER
OFFICIAL AND UNOFFICIAL WARNING REGARDING THIS DANGER,

PRESUMABLY HAS APPROPRIATE FRG AGENCIES AT STATE OF HIGH
ALERT.

3. IN ADDITION TAKING SECURITY PRECAUTIONS, IT OCCURS TO
US BRITISH AND WEST GERMANS MIGHT BE INTERESTED IN GETTING
AT ROOT CAUSE OF THREAT. DESPITE OUR URGING, BRITISH,
FOR THEIR OWN REASONS, HAVE IN PAST BEEN UNWILLING DISCUSS
SA-7 MISSILES WITH SOVIETS AND WE HAVE NOT PREVIOUSLY
SUGGESTED TO WEST GERMANS THAT THEY MIGHT TAKE ACTION
ALONG THESE LINES. LATEST DEVELOPMENTS SUGGEST THAT SUCH
AN APPROACH TO THE SOVIETS AT APPROPRIATE HIGH LEVEL, IN
CONJUNCTION WITH SECRETARY'S RENEWED DEMARCHE TO DOBRYNIN,
MIGHT BE USEFUL AND TIMELY.

4. LONDON AND BONN COMMENTS URGENTLY REQUESTED. KISSINGER

UNQUOTE KISSINGER

SECRET

NNN

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